

HAMILTON COUNTY EMERGENCY OPERATIONS PLAN

ANNEX M - EMERGENCY SUPPORT FUNCTION #13 — LAW ENFORCEMENT

COORDINATING AGENCY: Hamilton County Sheriff's Office (HCSO)

SUPPORT AGENCIES: Hamilton County Prosecutor's Office
Hamilton County Coroner's Office
Hamilton County Coroner's Crime Lab
Ohio State Highway Patrol (OSHP)
Jurisdiction Law Enforcement Agencies

I. INTRODUCTION

- A. Emergency Support Function #13 — Law Enforcement, will provide support to other ESFs consisting of law enforcement, public safety and security capabilities, and resources during potential or actual incidents.

Each ESF representative is responsible for the dissemination of information that may be of value to other ESF representatives located in the ROC. This information sharing contributes to the response and recovery during an emergency/disaster of any type.

- B. The primary and support organizations for ESF #13 coordinate law enforcement activities for county, local and state law enforcement agencies in Hamilton County during emergencies.
- C. ESF #13 capabilities support incident management requirements including, but not limited to, critical infrastructure protection, security planning and technical assistance, technology support and general law enforcement assistance in both pre-incident and post-incident situations.

II. SITUATION

- A. The Hamilton County Sheriff's Office (HCSO) is the primary law enforcement agent within the county, and has jurisdiction throughout the county. The County Sheriff, or his designated representative, will act as the senior law enforcement coordinator in the Hamilton County Regional Operations Center (ROC) for the duration of a given situation, or as required for the completion of a law enforcement mission.
- B. The Line of Command/Succession of the Hamilton County ROC Law Enforcement Coordinator shall be the following:
1. Hamilton County Sheriff (or his/her designee).
 2. Chief Deputy Sheriff (or his/her designee).
 3. Other Officer/s, as assigned by the county sheriff.
- C. The HCSO is the primary law enforcement agent within the county, and has jurisdiction throughout the county. Internally, a chain of command has been established for integration and coordination of HCSO units. Requests by a local jurisdiction for HCSO support will be coordinated and prioritized through the Hamilton County ROC.
- D. The Hamilton County Prosecuting Attorney's Office is to oversee and ensure that the enforcement of the laws of the state of Ohio is adhered to.

E. Assumptions

1. Within their own jurisdictions, law enforcement agencies shall provide security for, and limit access to, the local EOCs or Incident Command Posts (ICPs), key governmental facilities and locations of the emergency. For HCSO, this will occur at the Hamilton County ROC and other applicable locations. All law enforcement jurisdictions, will operate in accordance with their own Emergency Operations Plans (EOPs), Standard Operating Procedures (SOPs) and/or Standard Operating Guidelines (SOGs).
2. Activities of county, local and state law enforcement agencies will increase significantly during emergency operations.
3. Large scale or countywide disasters will necessitate the coordination of all law-enforcement agencies in order to expedite assistance to agencies and departments of government in affected areas.
4. Even in cases of large-scale disasters, local law enforcement agencies will have the primary authority and responsibility for law enforcement activities in their particular jurisdiction. Unless requested by the local authorities and approved by the governor, the Ohio National Guard (ONG) will not aid civil authorities.
5. Each federal, state, county and local law enforcement organization will utilize the process, guides, protocols and procedures prescribed in the National Incident Management System (NIMS).
6. For information and resource management purposes, requests for outside agency law-enforcement assistance by local officials shall be coordinated through the Hamilton County Regional Operations Center.
7. Additional law enforcement support will be needed for the maintenance, control and support of evacuation traffic control patterns, community reception and care facilities and for institutions such as hospitals, prisons and mental institutions.
8. In large scale incidents, additional resources should first be obtained through the activation of mutual aid and assistance agreements with neighboring localities and/or State authorities, with incident operations managed through a Unified Command structure.

III. CONCEPT OF OPERATIONS

A. Overview

1. The Hamilton County Emergency Management/Homeland Security Agency is responsible for activating and notifying ESF #13 for assessment, response, and recovery activities during emergencies.
2. The Hamilton County Sheriff's Office is the lead coordinating agency for ESF #13. In an emergency response, HCSO will effect primary coordination from the Hamilton County ROC.
3. Law enforcement agencies involved in any emergency response will be responsible for the employment of internal communications equipment and facilities to the greatest extent possible. These agencies will also be responsible for the maintenance of command structures, tracking of deployed personnel and resources and list of available personnel and resources that maybe activated. Any auxiliary forces that are

activated for service will work directly under the supervisory authority of their parent agency.

4. The Ohio National Guard is a state asset that, if activated, can:
 - a. Deploy a Liaison Officer to the County Regional Operations Center.
 - b. Aid local civil authorities in disasters as requested by local authorities through HCEM/HS & Ohio EMA, after local resources have been exhausted, and then only after authorized by the Governor, in the applicable proclamation.
 - c. Coordinate with local Ohio National Guard Liaison Officers (LNO).
 - d. Specific aid actions to civil authorities include, but are not limited to:
 - 1) Security of critical facilities to guard against criminal activity.
 - 2) Road blocks and traffic control
 - 3) Mobile security/station security
 - 4) Search and Rescue actions
 - 5) Evacuation assistance
 - 6) Limited construction support, debris clearance and removal actions
 - 7) In a prison riot situation, ONG may serve as a secondary response team for local, county and/or state law enforcement officers should the situation worsen and warrant intervention. ONG may also provide guards at the prison entrances and inmate intake entrances (sally ports) and at designated sites within the cellblocks if needed.
 - 8) Provide street-mission-capable units for riot control.

B. Relationship Between Levels of Government

1. Federal

ESF #13 in the National Response Framework is referred to as the Public Safety and Security Annex. ESF #13 integrates Federal public safety and security capabilities and resources to support the full range of incident management activities associated with potential or actual incidents requiring a coordinated Federal response.

2. State

- A. Some Ohio agencies' duties and responsibilities are limited to a very specific jurisdiction. For example, officers from the Ohio Department of Natural Resources (ODNR) enforce laws within and upon state park properties. However, ODNR officers do not enforce the laws of the political jurisdiction in which the park facility is located. Investigative Unit Agents may initiate an arrest in a liquor establishment, but they will not enforce speed limits on county streets. The exception to these examples is as follows:
- B. A state resource that is available to local law enforcement agencies are officers (OPOTA Trained) from the Ohio Department of Rehabilitation and Corrections (ODRC). An MOU

exists between HCSO and ODRC in an emergency. ODRC officers may be able to transport county jail inmates from one facility to another.

- C. In the event of a riot, or other civil disorder, and upon the request of a sheriff, or the chief executive of the municipal corporation, the Governor may order the OSHP to enforce criminal laws in the area affected by the riot/disturbance, when conditions indicate that local authorities are unable to contain the situation. The Governor may designate such support until the termination of the emergency (ORC 5503.02)

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

All ESF #13 organizations are responsible for development of internal SOGs that support ESF #13 and ROC operations.

A. General Responsibilities for all Law Enforcement Organizations

1. Maintain law and order within legal authority.
2. Assist in the dissemination of alerts, warnings and notifications.
3. Coordinate law enforcement activities from the Hamilton County ROC, command center and/or incident command facilities as needed to manage resources and personnel. For HCSO, this coordination may occur in the Hamilton County ROC.
4. Prepare to staff roadblocks, traffic control points and other sites when required. This includes both evacuation/relocation support and logistical efforts.
5. Provide communications to support agencies when necessary.
6. Support the relocation and temporary detention of persons confined to institutions.
7. Furnish status reports on casualty and damage observations to the Hamilton County ROC on a timely basis.
8. Maintain and protect logs, records, digests, and reports essential to government and emergency operations.
9. Continue all law enforcement activities consistent with legal authority.
10. Assist in the provision of law enforcement support in a phased return to evacuated areas.
11. Phase down operations to include a return to normal shifts and hours.
12. Prepare after-action reports to include cost and expense reports (as required).
13. Repair, replace, and maintain equipment as conditions permit.
14. Release personnel and equipment acquired under mutual aid agreements.
15. Support recovery operations at the site of the disaster.
16. Maintain routine law enforcement functions, including protection of life and property, enforcement of laws, conducting criminal investigations, and related tasks throughout

the duration of the emergency. Priorities for emergency response will be coordinated from the Hamilton County ROC.

17. Provide traffic control, including evacuation/relocation assistance and the movement of essential supplies.
18. Ensure security for key governmental facilities and coordinate with agencies responsible for the protection of vital private sector sites, as directed.
19. Report the following information to the ROC as required: personnel and resource needs, damage assessments, exposure reports, casualty reports, evacuation status, and traffic control reports.
20. Support the following actions based upon the availability of resources and training.
 - a. Search and rescue operations
 - b. Forensic laboratory support
 - c. Victim identification

B. Assignment of Responsibility

1. The Hamilton County Sheriff's Office (HCSO) will:
 - a. Act as lead agency for ESF #13.
 - b. Operate the Emergency Alert System (EAS), Law Enforcement Automated Data System (LEADS) warning systems for alerting local government, county departments, agencies and the population in cases of emergency.
 - c. Support communications services for and with the Hamilton County ROC.
 - d. Request, maintain and deploy the Buckeye State Sheriff's Association (BSSA) interoperable communications vehicle, if available.
 - e. Provide liaison support to local ICPs/EOCs as needed.
 - f. Coordinate the determination of routes and control points for evacuation actions.
 - g. Provide law enforcement support (to include security) for county facilities, institutions, services, officials, and resources during a declared emergency.

2. The Hamilton County Prosecuting Attorney's Office will:

Advise and assist the Board of County Commissioners and other county agencies with regard to legal questions arising from emergency response and recovery operations. These include, but are not limited to:

- a. Drafting and dissemination of emergency declarations and related legal documents from the County Commission in support of emergency response and recovery operations.
- b. Providing interpretations of law as needed during emergencies.

- c. Review results of investigations with regard to potential criminal allegations related to emergency response and recovery activities, and then decide whether to prosecute.
 - d. Take appropriate legal action against public and/or private entities on behalf of Hamilton County for damages or claims, which might arise from emergency response and recovery activities.
3. The Hamilton County Coroner's Office will:
- a. Provide laboratory support to the local law enforcement agencies.
 - b. Conduct victim identification processes and procedures.
 - c. Work in conjunction with Hamilton County Public Health
4. Local Law Enforcement will:
- Coordinate with other law enforcement agencies or functions to ensure success of the regional comprehensive law enforcement effort.
5. The Ohio Highway Patrol will:
- Investigate and report all motor vehicle accidents on all roads and highways outside of municipal corporations.

V. RESOURCE REQUIREMENTS OF ESF #13 — LAW ENFORCEMENT

- A. ESF #13 organizations will be responsible for the maintenance of their own agreements, SOPs, SOGs, MOUs and Resource Listings that document the equipment, supplies, and services available to them during emergencies. Additional support needs during an emergency may be requested through the Hamilton County ROC to ESF #7 — Resource Support.
- B. Each Law Enforcement organization will maintain internal personnel notification and recall rosters, including communications, to implement call down of personnel assigned to the ROC, dispatch centers and response teams.